

2025 Pre-Rulemaking Measure Review Preliminary Assessment

MUC ID	Title
MUC2025-037	Hospital 30-Day, All-Cause, Risk-Standardized Mortality Rate (RSMR) Following Heart Failure (HF) Hospitalization
Measure Steward & Developer	Proposed CMS Programs
Centers for Medicare & Medicaid Services (CMS)	Hospital Inpatient Quality Reporting (IQR) Program Link: Hospital Inpatient Quality Reporting (IQR) Program Hospital Value-Based Purchasing (VBP) Program Link: The Hospital Value-Based Purchasing (VBP) Program

Measure Overview
Rationale: The goal of this measure is to improve patient outcomes by providing patients, physicians, hospitals, and policymakers with information about hospital-level, risk-standardized mortality rates following hospitalization for HF. Measurement of patient outcomes allows for a broad view of quality of care that encompasses more than what can be captured by individual process-of-care measures. Complex and critical aspects of care, such as communication between providers, prevention of and response to complications, patient safety, and coordinated transitions to the outpatient environment, all contribute to patient outcomes but are difficult to measure by individual process measures. The goal of outcomes measurement is to risk adjust for patient conditions at the time of hospital admission and then evaluate patient outcomes. This measure was developed to identify institutions whose performance is better or worse than would be expected based on their patient case mix and therefore promote hospital quality improvement and better inform consumers about care quality.
CMS-provided program rationale: Measurement of patient outcomes related to risk-standardized mortality rates of heart failure permits an overall view of care provided by individual hospitals as compared to like facilities with similar patient populations. This process can assist patients and caregivers in evaluating outcomes for specific providers as relating to care and services for heart failure. This opportunity provides patients with the opportunity to choose a provider based on their needs and provides hospitals quality improvement opportunities.
Description: The measure estimates a hospital-level 30-day risk-standardized mortality rate (RSMR) for Medicare patients (Fee-For-Service [FFS] and Medicare Advantage [MA]) aged 65 and older discharged from the hospital with a principal diagnosis of HF. The outcome is all-cause 30-day mortality, defined as death from any cause within 30 days of the index admission date, including in-hospital death.
Measure background: Measure currently used in a Medicare program, but the measure is undergoing substantive change.
Numerator: The outcome for this measure is 30-day, all-cause mortality. We define mortality as death from any cause within 30 days of the start of the index admission.
Exclusions: N/A

Measure Overview	
Denominator: The cohort includes admissions for patients that meet all of the following inclusion criteria: - Discharged from the hospital with a principal discharge diagnosis of HF; - Enrolled in Medicare FFS Part A and Part B or MA for the first 12 months prior to the date of admission and enrolled in Part A or MA during the index admission. [For VA beneficiaries hospitalized in VA hospitals, there are no Medicare FFS or MA enrollment requirements. For VA beneficiaries hospitalized in non-VA hospitals, they must be concurrently enrolled in Medicare FFS Part A or MA at the time of the index admission, to be eligible for cohort inclusion, but the 12-month Part A and B or MA enrollment prior to admission is not required.]; - Aged 65 or over; - Not transferred from another acute care facility. Exclusions: This measure excludes index admissions for patients that meet any of the following exclusion criteria: - With inconsistent or unknown vital status or other unreliable demographic data (e.g., age and sex); - Enrolled in the Medicare hospice program (or used VA hospice services) any time in the 12 months prior to the index admission, including the first day of the index admission; - Discharged against medical advice; - Discharged alive on the day of admission or the following day and not transferred to another acute care facility; or - For patients with more than one eligible HF admission in the reporting period, only one index admission per year is randomly selected for inclusion in the cohort. Additional admissions within that time period are excluded. Exceptions: N/A	
Substantive changes from prior version (if applicable): Integration of Medicare Advantage (MA) beneficiaries into the cohort and modifying performance period from 3 years to 2 years.	
Measure type: Outcome	Measure is a composite: No Measure is digital and/or an eCQM: No Measure is a paired or group measure: No
Level of analysis: Facility	Data source(s): Digital-Administrative systems: Administrative Data (non-claims) Digital-Administrative systems: Claims Data
Care setting(s): Hospital inpatient acute care facility	Risk adjustment or stratification: Yes
CBE endorsement status: Endorsed	CBE endorsement history: Initial endorsement in 2007. Endorsed during maintenance review in 2020.
Is measure currently used in CMS programs? Hospital VBP Program	Measure addresses statutorily required area? No

Evaluation

Meaningfulness

Importance	
Type of evidence:	Empirical data; Peer-Reviewed Original Research; Peer-Reviewed Systematic Review
Importance: The developer presents empirical data that states that HF is the most common discharge diagnosis among elderly adults and is the leading cause of death among adults over the age of 65. Additionally reported in the literature review, the costs of HF were estimated at \$30.7 billion in 2012 and are projected to increase by about 127% to \$69.7 billion by 2030, signifying immense economic strain on the health care system. Evidence from the literature review shows that while survival after HF diagnosis has improved over time, the death rate remains high with about 50% of patients diagnosed with HF dying within 5 years. This measure aligns with CMS health priorities and helps inform quality-of-care improvement efforts such as appropriate and timely treatment for HF patients, coordinated care efforts, medication reconciliation, patient discharge planning, patient education, post-admission services, and durable medical equipment. During CBE endorsement review in 2020, the committee found the evidence supporting the importance of this measure to be sufficient.	
Rating: Met; Prior CBE Endorsement	

Conformance
Measure alignment with conceptual intent: This measure intends to improve patient outcomes by providing patients, physicians, hospitals, and policymakers with information about hospital-level, risk-standardized mortality rates following hospitalization for HF. The measure numerator, denominator, and exclusions are clearly defined and directly support the intent of the measure. Specifically, the numerator is 30-day, all-cause mortality. The denominator includes patients discharged from the hospital with a principal diagnosis of HF, are enrolled in Medicare FFS or MA during the index admission, are 65 or older, and were not transferred from another acute care facility. The denominator has been updated to include MA data, which doubles the cohort size and more accurately reflects the quality of care for FFS and MA beneficiaries. This measure aligns with the Hospital Inpatient Quality Reporting (IQR) Program objectives to improve the quality of care that hospitals provide and to distribute clearly defined and objective data about hospital performance, and the Hospital VBP program objective to eliminate or reduce adverse events.
Rating: Met

Feasibility	
Feasibility testing/analysis conducted:	No, not an eQCM
Feasibility: Data elements for this measure are routinely collected in electronic health records (EHRs) and claims data. The measure can be implemented without significant workflow changes. There are no major technical barriers associated with this measure; however, rural hospitals or hospitals without EHR access may experience burden when reporting on this measure. During CBE endorsement review in 2020, the committee found the validity of this measure to be sufficiently demonstrated.	
Rating: Met; Prior CBE Endorsement	

Validity	
Validity testing method(s):	Empiric Validity
Testing level(s):	Facility
Was this measure tested in the same target population as the CMS program?	Yes
Validity: The developer assessed the validity of the measure by comparing the correlations between the HF Mortality measure and components of the Overall Hospital Quality Star Rating, including the Summary Score (with and without the Mortality Group) and the Mortality Group Score (with and without the HF Mortality Measure¹). Since the HF Mortality measure follows a lower-is-better scale while Star Rating measures follow a higher-is-better scale, the developer hypothesized a weak to moderate negative correlation between the AMI Mortality measure and Star Rating-related measures. The HF Mortality measure showed negative correlations with the Star Rating Overall Summary Scores ($r=-0.194$, $p < .0001$), the Star Rating Mortality Group Scores ($r=-0.548$, $p < .0001$), and the Star Rating Adjusted Mortality Group Scores excluding the HF Mortality Measure ($r=-0.458$, $p < .0001$). These findings are consistent with expectations, reinforcing the relationship between lower HF Mortality scores and higher Star Ratings as indicators of better quality of care. The developer noted that the Star Rating Adjusted Summary Score excluding the Mortality Group showed a positive correlation with the HF Mortality measure ($r=0.047$, $p = .0146$). However, given the minimal magnitude of the correlation and the consistency of other empirical benchmarks, this result likely reflects minor data variability and does not undermine the empiric validity of the HF Mortality measure. Testing in populations representative of the CMS program population supports the external validity of the measure. The validity of this measure was found sufficiently demonstrated during CBE endorsement review in 2020.	
Threats to validity: Threats to validity of the measure were considered during measure development and testing. The developer does not recommend the measure for stratification.	

¹ All Mortality Measures used in Star Ratings are FFS only.

Validity

The measure is risk adjusted for patient functional status (frailty indicator), patient-level demographics (age), and patient-level health status and clinical conditions (case-mix adjustment, comorbidities, and severity of illness). The developer performed model discrimination using the c-statistic and predictive ability and assessed model calibration using the risk decile plot. During measure development, the sample of 570,496 persons produced a c-statistic of 0.8, with predictive ability ranging from 1.04% in the lowest decile to 51.09% in the highest decile. The validation sample of 569,115 persons produced the same c-statistic of 0.83, with predictive ability ranging from 1.04% to 50.78%. The risk decile plot showed that deciles with a higher predicted risk of HF mortality were associated with higher observed HF mortality rates. These results suggest that the model effectively differentiates HF mortality risk levels and adequately adjusts for differences in patient characteristics.

Rating: Met; Prior CBE Endorsement

Reliability

Reliability testing method(s):	Random Split-half Correlation
---------------------------------------	-------------------------------

Testing level:	Facility
-----------------------	----------

Reliability discussion: The developer conducted permutation resampling to calculate the intraclass correlation coefficient (ICC) at the accountable entity-level. Hospitals with at least 25 admissions had an overall ICC of 0.712. A measure is considered capable of differentiating entities by quality of performance when at least 70% of the entities have a reliability greater than 0.6. During collaboration on this PA, the developer provided additional context that the reliability results used 2 years of data (2022-2023) from 3,220 facilities with at least 25 admissions. The developer provided the minimum, maximum, median, and 25th and 75th percentiles. Among hospitals with at least 25 admissions, the minimum reliability was 0.686, the median reliability was 0.712 (IQR: 0.705-0.719), and the maximum reliability was 0.730. All facilities exceeded the recommended minimum reliability threshold of 0.6.

During CBE endorsement review in 2020, the committee found the reliability of this measure to be sufficiently demonstrated.

Additional reliability analyses: No additional analyses were performed.

Rating: Met; Prior CBE Endorsement

Usability

Usability considered in application:	Yes, the submission materials briefly discuss the measure's usability within relevant programs.
---	---

Usability discussion: The measure is currently used in the Hospital VBP Program and has demonstrated actionable insights for providers in hospitals. The developer did not identify unintended consequences but will continue to monitor the measure's use and assess potential unintended consequences over time, such as the inappropriate shifting of care, increased patient morbidity and mortality, and other negative

Usability	
unintended consequences for patients.	
During CBE endorsement review in 2020, the committee found the use/usability of this measure to be sufficiently demonstrated	
Rating: Met; Prior CBE Endorsement	

Appropriateness of Scale

Appropriateness of Scale	
Similar or related measures in program(s):	Hospital 30-day, All-Cause, Risk-Standardized Readmission Rate Following Heart Failure (HF) Hospitalization is a related measure within the Hospital Readmissions Reduction program. Hybrid Hospital-Wide All-Cause Risk Standardized Mortality Measure (HWM) is a related measure within the Hospital IQR Program.
Measure balance, burden, and value across target populations/measured entities: This measure is a re-evaluated version of the Hospital 30-Day, All-Cause, Risk-Standardized Mortality Rate (RSMR) Following Heart Failure (HF) Hospitalization in HVBP Program. MA data were added to increase the cohort size, improve measure reliability, and more accurately reflect the quality of care for FFS and MA beneficiaries. Considerations for the committee: Based on clinical and professional experience, the committee should consider the potential burden and value of the measure for small or rural hospitals as well as hospitals serving high-risk or underserved populations.	

Time-to-Value Realization

Time-to-Value Realization	
Plan for near- and long-term impacts after implementation:	None specified
Measure implementation impacts over time: Incorporating MA data will extend the measure to essentially all Medicare beneficiaries, thereby improving representativeness and reducing potential selection bias. In the near term, some hospitals may experience modest changes in scores as MA beneficiaries are incorporated. Over the longer term, a single, comprehensive Medicare cohort will provide more consistent tracking of performance trends, enhance comparability across hospitals and regions, and better reflect true differences in hospital quality. Considerations for the committee: What are the potential near- and long-term impacts of this measure on measured entities, the Hospital IQR and Hospital VBP programs, and patient populations?	

Time-to-Value Realization

- Will benefits and burdens associated with this measure be realized within an appropriate implementation time frame?
- How will this measure mature through revisions in the future if added to Hospital IQR and Hospital VBP programs' measure sets?